

**LAW ENFORCEMENT STANDARDS BOARD (LESB)  
EXECUTIVE COMMITTEE (EC) MEETING**

**MINUTES – AUGUST 8, 2023**

**ATTENDANCE:**

**LESB EC MEMBERS**

Kalvin Barrett  
Benjamin Bliven  
Timothy Carnahan  
Todd Delain  
Steven Wagner

**ABSENT MEMBERS:**

**STAFF**

Katie Maule  
Jerry Mullen  
Thessa Phillips  
Mark Rather  
Dawn Strassman  
Dana Vike

**Guests:** Javin Bradley, Nate Goyard, Clay Kawski, Shelly Loniello, Kristen Radtke, Matthew Wierzchowski, Julie Winger

1. **Convene** – Todd Delain called the meeting to order at 10:00 am
2. **Introductions**
3. **Proof of Posting of Meeting Notices**  
The meeting notice publication procedures were followed in compliance with Wis. Stat. §19.84.
4. **Requests for Waivers of Training & Education Requirements for Officers, Civilians, and Instructors.**

**Preparatory Training Waiver Requests**

- a. Eberhart, Meredith – Pre-Employed  
Staff recommends successful completion of the reciprocity examination. Successful completion will result in certifiability as a law enforcement officer in Wisconsin for one year from the date of the exam. The applicant shall complete the law enforcement reciprocity examination by August 8, 2024.

\*Applicant passed the Wisconsin Reciprocity exam in October 2019, but did not gain Wisconsin employment.

**Proposed Amendment:** Jerry Mullen received notification from a post in Missouri yesterday that Ms. Eberhart resigned pending an internal investigation into five separate incidents as of July 13, 2023. Amendment to change the staff recommendation to table this waiver application till the September 6, 2023, LESB meeting. This will allow staff time to get more information. Meredith Eberhart is still certified in Missouri.

**Motion** to table staff recommendation until the September 6, 2023, LESB Meeting, for the Meredith Eberhart waiver to allow staff more time to gather information. Move by Calvin Barrett, second by Timothy Carnahan. Motion carried unanimously.

- b. Gaylord, Bradley – Pre-Employed

Staff recommends successful completion of the reciprocity examination. Successful completion will result in certifiability as a law enforcement officer in Wisconsin. The applicant shall complete the law enforcement reciprocity examination and gain Wisconsin law enforcement employment by July 31, 2024.

- c. Gibson, David – Pre-Employed  
Staff recommends successful completion of the reciprocity examination. Successful completion will result in certifiability as a law enforcement officer in Wisconsin until January 8, 2025. The applicant shall complete the law enforcement reciprocity examination by August 8, 2024.
- d. Henschel, Angel – Pre-Employed  
Staff recommends successful completion of the reciprocity examination. Successful completion will result in certifiability as a law enforcement officer in Wisconsin until January 7, 2025. The applicant shall complete the law enforcement reciprocity examination by August 8, 2024.
- e. Horstmeyer, Robert – Pre-Employed  
Staff recommends successful completion of the reciprocity examination. Successful completion will result in certifiability as a law enforcement officer in Wisconsin for one year from the date of the exam. The applicant shall complete the law enforcement reciprocity examination by August 8, 2024.
- f. Jarrett, Patrick – Pre-Employed  
Staff recommends successful completion of the reciprocity examination. Successful completion will result in certifiability as a law enforcement officer in Wisconsin for one year from the date of the exam. The applicant shall complete the law enforcement reciprocity examination by August 8, 2024.
- g. Kolar, Joshua – Pre-Employed  
Staff recommends successful completion of the reciprocity examination. Successful completion will result in certifiability as a law enforcement officer in Wisconsin for one year from the date of the exam. The applicant shall complete the law enforcement reciprocity examination by August 8, 2024.
- h. Nelsen, Bryce – Pre-Employed  
Staff recommends successful completion of the reciprocity examination. Successful completion will result in certifiability as a law enforcement officer in Wisconsin for up to one year from the date of the exam. The applicant shall complete the law enforcement reciprocity examination by August 8, 2024.
- i. Sepanski, Raquel – Pre-Employed  
Staff recommends successful completion of the reciprocity examination. Successful completion will result in certifiability as a law enforcement officer in Wisconsin for one year from the date of the exam. The applicant shall successfully complete the law enforcement reciprocity examination by August 8, 2024.
- j. Smith, Anthony – Pre-Employed  
Staff recommends successful completion of the reciprocity examination. Successful completion will result in certifiability as a law enforcement officer in Wisconsin for one

year from the date of the exam. The applicant shall successfully complete the law enforcement reciprocity examination by August 8, 2024.

- k. Todd, Ryan – Pre-Employed  
Staff recommends successful completion of the reciprocity examination. Successful completion will result in certifiability as a law enforcement officer in Wisconsin for one year from the date of the exam. The applicant shall successfully complete the law enforcement reciprocity examination by August 8, 2024.
  
- l. Wheatley, Darren – Pre-Employed  
Staff recommends successful completion of the reciprocity examination. Successful completion will result in certifiability as a law enforcement officer in Wisconsin. The applicant shall successfully complete the law enforcement reciprocity examination and gain Wisconsin law enforcement employment by December 31, 2024.
  
- m. Broennimann, Joseph – Fond du Lac County Sheriff's Office  
Staff recommends successful completion of the reciprocity examination. The applicant shall complete the jail reciprocity examination within their probationary period and no later than September 26, 2023.
  
- n. Ruggles, Kenneth – Plymouth Police Department  
Staff recommends successful completion of the law enforcement reciprocity examination. The applicant shall complete the law enforcement reciprocity exam within their probationary period and no later than May 15, 2024.
  
- o. Wiebusch, Brent – Augusta Police Department  
Staff recommends successful completion of the reciprocity examination. The applicant shall complete the law enforcement reciprocity examination within their probationary period and no later than May 8, 2024.

**Motion** to accept staff recommendations for preparatory training waivers, with the exception of the waiver for Meredith Eberhart. Move by Timothy Carnahan, second by Benjamin Bliven. Motion carried unanimously.

**College Credit Waiver Requests**

- a. Ali, Ramsey – Jail Academy  
Staff recommends the applicant receive a waiver for 5 college credits.
  
- b. Allen, Ashlee – Military/LE Academy  
Staff recommends the applicant receive a waiver for 48 college credits.

**Motion** to change the waiver for Ashlee Allen from 48 to 31 college credits: 11 credits for Military and 20 for the Law Enforcement Academy. Move by Calvin Barrett, second by Benjamin Bliven. Motion carried unanimously.

- c. Gonzalez, Zachary – Military  
Staff recommends the applicant receive a waiver for 32 college credits.
  
- d. Kiser, Garrett – Military

Staff recommends the applicant receive a waiver for 30 college credits.

\*Mr. Kiser was previously approved for 30 college credits at the September 2020 LESB meeting. He is seeking a waiver for an additional 30 credits pursuant to the change in policy lifting the cap from 30 credits to 60 credits, as approved by the LESB at the December 2021 meeting.

- e. Klein, Tyler – Military/Jail Academy  
Staff recommends the applicant receive a waiver for 25 college credits.
- f. Knoll, John – LE Academy  
Staff recommends the applicant receive a waiver for 20 college credits.
- g. Kreiner, Steven – Military  
Staff recommends the applicant receive a waiver for 35 college credits.
- h. Landheer, Jerad – Military  
Staff recommends the applicant receive a waiver for 60 college credits.
- i. McCormick, Ryan – Military  
Staff recommends the applicant receive a waiver for 28 college credits.
- j. McCoy, Douglas – Military  
Staff recommends the applicant receive a waiver for 42 college credits.
- k. Rudolph, Matthew – Jail Academy  
Staff recommends the applicant receive a waiver for 5 college credits.
- l. Tanner, Kayla – LE Academy  
Staff recommends the applicant receive a waiver for 20 college credits.
- m. Thompson, Javier – Jail Academy  
Staff recommends the applicant receive a waiver for 5 college credits.

**Motion** to accept staff recommendations for college credit waivers, with the exception of Ashlee Allen. Move by Benjamin Bliven, second by Calvin Barrett. Motion carried unanimously.

Note: Jerry Mullen will work to incorporate into policy that if there is a person applying to receive credit for the 520 and the 720-hour classes, it will be clear in the policy that they are only eligible to receive credit for only one.

#### **Instructor Waiver Requests**

- a. Jackson, Benjamin – Milwaukee County Sheriff's Office  
Staff recommends against the waiver. Deputy Jackson's certifications have been lapsed since June 1, 2023, and he does not meet any of the recertification requirements. To be eligible for recertification, Deputy Jackson must meet new instructor certification requirements including re-completion of the 32-hour Criminal Justice Instructor Development Course (CJIDC), as well as submit the New Instructor Certification Request form (DJLE-317), within two years following completion of the CJIDC.

- b. Westphal, Timothy – Wisconsin State Patrol  
Staff recommends approving the waiver request for completion of the 16-hour Tactical Emergency Casualty Care for Law Enforcement Officer (TECCLEO) Instructor Course for Trooper Westphal since he previously attended a 40-hour TEMS course. Staff recommends credentialing Trooper Westphal as a TECCLEO instructor.
- c. Zirk, William – Vernon County Sheriff's Office  
Staff recommends approving the waiver request for completion of the 16-hour Tactical Emergency Casualty Care for Law Enforcement Officer (TECCLEO) Instructor Course for Deputy Zirk since he previously attended a 40-hour TEMS course. Staff recommends credentialing Deputy Zirk as a TECCLEO instructor.

Timothy Carnahan recused himself from voting due to one of his troopers being the subject of the vote. There is a quorum if Timothy Carnahan does not vote.

**Motion** to accept staff recommendations for instructor waiver requests. Move by Benjamin Bliven, second by Calvin Barrett. Motion carried unanimously.

**5. Requests for Extensions of the Time Limits to Gain Employment and Requests for Extensions of the Time Limits to Complete Preparatory Training for Officers and Civilians**

- a. Spanske, Chad – Adams County Sheriff's Office  
Staff recommends the applicant receive an extension until 11/1/2023 to allow him to complete preparatory jail officer training.
- b. Kerr, James – Ashland County Sheriff's Office  
Staff recommends the applicant receive an extension until 9/1/2024 to allow him to complete preparatory jail officer training.
- c. Lisowski, Lukas – Buffalo County Sheriff's Office  
Staff recommends the applicant receive an extension until 9/1/2024 to allow him to complete preparatory jail officer training.
- d. Kiesow, Craig – Chippewa County Sheriff's Office  
Staff recommends the applicant receive an extension until 12/31/2023 to allow him to complete preparatory jail officer training.
- e. Richmond, Stacia – Chippewa County Sheriff's Office  
Staff recommends the applicant receive an extension until 12/31/2023 to allow her to complete preparatory jail officer training.
- f. Haas, Benjamin – Eau Claire County Sheriff's Office  
Staff recommends the applicant receive an extension until 6/1/2024 to allow him to complete preparatory jail officer training.
- g. LeCount, Chase – Eau Claire County Sheriff's Office  
Staff recommends the applicant receive an extension until 6/1/2024 to allow him to complete preparatory jail officer training.

- h. Rosenblum, Aaron – Eau Claire County Sheriff’s Office  
Staff recommends the applicant receive an extension until 6/1/2024 to allow him to complete preparatory jail officer training.
- i. Rynearson, Jessica – Emmet Town Police Department  
Staff recommends approval of the waiver request. The recommendation for approval is based on the following mitigating circumstances/conditions:
- The applicant worked an average of 20 hours per week during her employment with Hustisford Police Department.
  - The applicant is working an average of 10 hours per week with Emmet Town Police Department.
  - The applicant’s break in employment was less than six months.
  - The applicant shall complete the law enforcement reciprocity examination by 2/1/2024.
- The applicant has submitted a letter in support of her Application for Extension of the Timeframe to Regain Officer Employment, form DJ-LE 342.
- j. Bezotte, Cole – Fall River Police Department  
Staff recommends the applicant receive an extension until 6/1/2024 to allow him to complete preparatory law enforcement officer training.
- k. Nitz, Luke – Fall River Police Department  
Staff recommends the applicant receive an extension until 12/31/2023 to allow him to complete preparatory law enforcement officer training.
- l. Flatter, Samantha – Grant County Sheriff’s Office  
Staff recommends the applicant receive an extension until 5/1/2024 to allow her to complete preparatory jail officer training.
- m. Leisso, Matthew – Kendall Marshal’s Office  
Staff recommends approval of the waiver request. The recommendation for approval is based on the following mitigating circumstances/conditions:
- The applicant’s break in employment was less than three months.
  - The applicant shall complete the law enforcement reciprocity examination by 2/1/2024.
  - The applicant is employed full-time as a telecommunicator/dispatcher for UW-La Crosse Police Department.
- n. Budzynski, Jevin – Lincoln County Sheriff’s Office  
Staff recommends approval of the waiver request. The recommendation for approval is based on the following conditions:
- The applicant must be re-employed as a law enforcement officer by 10/12/2023.
  - The applicant shall then complete the law enforcement reciprocity examination by 2/1/2024.
- The applicant has submitted a letter in support of his Application for Extension of the Timeframe to Regain Officer Employment, form DJ-LE-342.

**Motion** to deny the waiver request for Jevin Budzynski. Move by Benjamin Bliven, second by Timothy Carnahan. Motion carried unanimously.

- o. Otto, Bailey – Manitowoc County Sheriff’s Office  
Staff recommends the applicant receive an extension until 12/31/2023 to allow him to complete preparatory jail officer training.
- p. Pooler, Eric – Manitowoc County Sheriff’s Office  
Staff recommends the applicant receive an extension until 12/31/2023 to allow him to complete preparatory jail officer training.
- q. Brown, April – Monroe County Sheriff’s Office  
Staff recommends the applicant receive an extension until 12/31/2023 to allow her to complete preparatory jail officer training.
- r. Riffle, Colton – Monroe County Sheriff’s Office  
Staff recommends the applicant receive an extension until 12/31/2023 to allow him to complete preparatory jail officer training.
- s. Thurston, Courtney – Monroe County Sheriff’s Office  
Staff recommends the applicant receive an extension until 12/31/2023 to allow her to complete preparatory jail officer training.
- t. Zittlow, David – Oakfield Police Department  
Staff recommends approval of the waiver request. The recommendation for approval is based on the following mitigating circumstances/conditions:
  - The applicant has extensive experience (12 years of full-time and 12 years of part-time employment).
  - The applicants break in employment was less than four weeks.
- u. Lueptow, Fredrick – Oconto County Sheriff’s Office  
Staff recommends the applicant receive an extension until 4/1/2024, to allow him to complete preparatory jail officer training.
- v. Peterson, Jacob – Oconto County Sheriff’s Office  
Staff recommends the applicant receive an extension until 8/1/2024, to allow him to complete preparatory jail officer training.
- w. Hurley, Derrick – Palmyra Police Department  
Staff recommends the applicant receive an extension until 6/1/2024 to allow him to complete preparatory law enforcement officer training.
- x. Walker, Niajah – Racine County Juvenile Detention Center  
Staff recommends the applicant receive an extension until 11/1/2023 to allow her to complete preparatory juvenile detention officer training.
- y. Barnes, Denzel – Rock County Juvenile Detention  
Staff recommends the applicant receive an extension until 12/31/2023 to allow him to complete preparatory juvenile detention officer training.

- z. Boone, Harold – Rock County Juvenile Detention  
Staff recommends the applicant receive an extension until 12/31/2023 to allow him to complete preparatory juvenile detention officer training.
- aa. Steinke, Christopher – Rock County Juvenile Detention  
Staff recommends the applicant receive an extension until 12/31/2023 to allow him to complete preparatory juvenile detention officer training.
- bb. Sinkler, Tyler – Rothschild Police Department  
Staff recommends approval of the waiver request. The recommendation for approval is based on the following mitigating circumstances/conditions:
- The applicant’s break in employment is one week.
- cc. Demuth, Ryan – St. Croix County Sheriff’s Office  
Staff recommends the applicant receive an extension until 2/1/2024, to allow him to complete preparatory jail officer training.
- dd. Gain, Jennifer – State Fair Police Department  
Staff recommends approval of the waiver request. The recommendation for approval is based on the following mitigating circumstances/conditions:
- The applicant is employed full time as the lead public safety officer at Children’s Hospital in Milwaukee.
  - The applicant has extensive experience (19 years of full-time law enforcement employment).
  - The applicant shall complete the law enforcement reciprocity examination by 2/1/2024.
- ee. Strait, Charles – Vernon County Sheriff’s Office  
Staff recommends the applicant receive an extension until 5/1/2024, to allow him to complete preparatory jail officer training.
- ff. Pawlosky, Joshua – Winneconne Police Department  
Staff recommends that Pawlosky be granted an extension to May 26, 2023, to re-gain law enforcement employment (the date by which he gained law enforcement employment with the Winneconne Police Department). The initial timeframe of a 25-day extension was not sufficient. In addition, the Training and Standards Bureau erred by failing to notify his three law enforcement employers in 2022 that he did not qualify for employment without further training. If the extension is approved, staff recommends that Pawlosky be required to successfully complete the Law Enforcement Reciprocity Exam by December 31, 2023.

**Motion** to deny the waiver request for Joshua Pawlosky. Move by Benjamin Bliven, second by Calvin Barrett. Motion carried unanimously.

- gg. Zamzow, Michael – Winneconne Police Department  
Staff recommends the applicant receive an extension until 12/31/2023 to allow him to complete preparatory training.



hh. Edwards, Brian – Pre-Employed

Staff recommends **against** approval of the waiver request.

The applicant has never held full-time law enforcement, and his break in service from his last law enforcement position is over three years. The applicant has submitted a letter in support of his Application for Extension of the Timeframe to Regain Officer Employment, form DJ-LE-342.

ii. Lee, Choua – Pre-Employed

Staff recommends **against** approval of the waiver request.

The applicant has never held law enforcement employment and it has been more than three years since he completed preparatory law enforcement officer training.

Discussion: Sheriff Delain has concerns that Jail Academy waivers are not consistent, some waivers going past two years from employment date. The Executive Committee shares this concern. The time that new hires are not certified exposes the employing agency to tremendous liability if the officer has not been granted a waiver. Sheriff Delain suggested capping the maximum time allowed to two years from date of hire.

In the past, when an agency was not compliant, the LESB has sent a letter to the hiring agency, copying their district attorney, notifying them that they are out of compliance of the preparatory training requirements as stated in statute.

**Motion** to table current Jail Academy waivers until the September 6, 2023, LESB Meeting to allow time to put together an action plan on maximum waiver length of time. Move by Todd Delain, second by Timothy Carnahan. Motion carried unanimously.

**Motion** to approve the remaining staff recommendations. Move by Benjamin Bliven, second by Timothy Carnahan. Motion carried unanimously.

**6. Training & Standards Bureau Update (T&S)**

- Administrator Wagner introduced Deputy Administrator Mark Rather. Mark will handle the operations side of DLES.
- The Training and Standards Director recruitment has begun. Interviews should take place within ten days.
- The Bureau of Justice Information and Analysis Director recruitment has begun. Interviews should take place within ten days.
- The Joint Finance Committee objected to a position for the Division of Training and Standards. We are working with the Joint Finance Committee to find middle ground.
- The Joint Finance Committee objected to the search warrant position for the Bureau of Justice Information and Analysis. We are working with the Joint Finance Committee to find middle ground.

**7. Roundtable**

**8. Adjournment**

**Motion** to adjourn by Benjamin Bliven, second by Calvin Barrett. Motion carried unanimously.



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Steven A. Wagner  
Secretary

Minutes taken by Dawn Strassman